## Message Text

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INFO OCT-01 EUR-12 IO-13 ISO-00 ACDE-00 SSO-00 NSCE-00 USIE-00 INRE-00 ERDA-05 CIAE-00 H-01 INR-07 L-03 NSAE-00 OIC-02 OMB-01 PA-01 PM-04 PRS-01 SP-02 SS-15 TRSE-00 NSC-05 NRC-05 OES-07 DLOS-09 ERDE-00 /104 W

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O 271650Z JUN 77
FM USMISSION NATO
TO SECSTATE WASHDC IMMEDIATE 4479
SECDEF WASHDC IMMEDIATE
INFO USDEL MBFR VIENNA IMMEDIATE
AMEMBASSY BONN
USMISSION GENEVA
AMEMBASSY LONDON

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GENEVA FOR SEABED DEL - SLOSS

E.O.11652: GDS TAGS: PARM, NATO

SUBJECT: MBFR: DATA EXCHANGE: FRG TEXT OF DRAFT

GUIDANCE

1. THIS MESSAGE TRANSMITS THE TEXT OF DRAFT GUIDANCE TO THE AHG CIRCULATED BY THE FRG AT JUNE 27 SPC MEETING. THE TEXT INCORPORATES ELEMENTS OF THE NEW FRG DATA PROPOSAL INTO THE PREVIOUS VERSION OF THE DRAFT GUIDANCE. AMBASSADOR RUTH'S COMMENTS ON THE FRG POSITION AT JUNE 27 SPC MEETING REPORTED SEPTEL.

## 2. BEGIN TEXT:

SUBJECT: MBFR DATA EXCHANGE WITH THE EAST
THE ALLIED NEGOTIATORS ARE AUTHORIZED TO PROPOSE TO THE EAST
THE FOLLOWING APPROACH TO AN EXCHANGE OF ADDITIONAL EASTERN
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AND WESTERN FORCE DATA:

1) BOTH SIDES, AGREEING THAT THE PURPOSE OF A FURTHER EXCHANGE OF DATA OF THEIR FORCES IS TO CLARIFY THE EXISTING DISCREPANCIES IN THE DATA ALREADY AVAILABLE, WILL PRESENT ON A RECIPROCAL AND STEP BY STEP BASIS ADDITIONAL DATA ON GROUND FORCE MANPOWER. IN PARTICULAR THE ALLIES PROPOSE THAT BOTH SIDES

A) PRESENT THE OVERALL FIGURE OF THEIR GROUND FORCE MAN-POWER IN MAJOR UNITS (ARMIES AND DIVISIONS) AND THE OVERALL FIGURE OF THEIR GROUND FORCE MANPOWER OTHER THAN THAT CON-TAINED IN MAJOR UNITS

B) LIST AND DESCRIBE THE MAJOR UNITS IN THEIR GROUND FORCES IN THE AREA OF REDUCTIONS; THE EAST WOULD LIST EACH OF THE ARMIES AND/OR EQUIVALENT PEACETIME LEVELS OF COMMAND, SUCH AS THE NSWP MILITARY DISTRICTS AND THE SOVIET NORTHERN AND CENTRAL GROUPS OF FORCES, WHILE THE WEST WOULD LIST EACH OF THE CORPS OF WESTERN PARTICIPANTS; FOR EACH FORMATION THE OFFICIAL DESIGNATION AND STRENGTH AS OF 1ST JANUARY WOULD BE GIVEN

C) PRESENT DATA DOWN TO THE LEVEL OF DIVISIONS, GIVING THE SAME INFORMATION AS FOR THE MAJOR FORMATIONS MENTIONED IN STEP B. ALLIED NEGOTIATORS MAY STATE, THAT THEY IN ANY CASE WILL BE PREPARED TO EXCHANGE SUCH INFORMATION, IN PARTICULAR IF AND TO THE EXTENT THIS PROVED NECESSARY AT THIS STAGE TO OBTAIN FURTHER CLARIFICATION ON THE EXISTING DATA DISCREPANCIES

D) TO PROVIDE IN A FURTHER STEP FIGURES AS OF 1ST JANUARY 1976 ON ALL ACTIVE DUTY GROUND FORCE PERSONNEL IN THE AREA OF REDUCTIONS OTHER THAN THOSE CONTAINED IN THE MAJOR FORMATIONS. THE WEST WOULD BE PREPARED TO PROVIDE --THE OVERALL FIGURE FOR THE ALLIED ACTIVE DUTY MILITARY SECRET

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GROUND FORCE PERSONNEL AT INTEGRATED ALLIANCE HEADQUARTERS

--ON ALL REMAINING UNIFORMED ACTIVE DUTY MILITARY GROUND FORCE PERSONNEL OF EACH DIRECT PARTICIPANT IN THE AREA OF REDUCTIONS.

THE EAST WOULD GIVE RECIPROCAL INFORMATION ON ITS REMAINING UNIFORMED ACTIVE DUTY MILITARY GROUND FORCE PERSONNEL IN THE AREA OF REDUCTIONS.

- 2. ALLIED NEGOTIATORS SHOULD ALSO PROPOSE THAT ANY DISCUSSION OF DATA ON AIR MANPOWER SHOULD BE UNDERTAKEN ONLY AFTER AN EXCHANGE OF DATA ON GROUND FORCE MANPOWER HAS TAKEN PLACE. HOWEVER, IF THE EAST SHOULD REFUSE TO EXCHANGE DISAGGREGATED DATA ON GROUND FORCE PERSONNEL WITHOUT A SIMULTANEOUS EXCHANGE OF DISAGGREGATED DATA ON AIR FORCE PERSONNEL, THE ALLIED NEGOTIATORS MAY AGREE ON AN EXCHANGE OF DATA ON AIR FORCE PERSONNEL AFTER THE EXCHANGE OF GROUND FORCE PERSONNEL HAS BEEN COMPLETED.
- 3. IF THE ALLIED NEGOTIATORS ARE SATISFIED THAT THE EAST IS WILLING TO ACCEDE TO AN EXCHANGE OF EASTERN AND WESTERN

DATA AS PROPOSED BY THE WEST, ALLIED NEGOTIATORS SHOULD MAKE IT CLEAR THAT THE EXCHANGE WOULD BE SUBJECT TO THE FOLLOWING CONDITIONS:

--AS ALREADY AGREED BY BOTH SIDES, THE DISCUSSION OF DATA AND DEFINITIONS CONTINUES TO BE WITHOUT PREJUDICE TO THE OVERALL POSITION OF EITHER SIDE, INCLUDING THE WESTERN POSITION OF REJECTING LIMITATIONS ON NATIONAL FORCES EXCEPT ON THOSE OF THE US AND USSR:

-- THE DETAILED FIGURES TO BE PRESENTED ARE VALID ONLY FOR

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THE SPECIFIC POINT IN TIME INDICATED AND ARE TABLED ONLY IN ORDER TO CLEARIFY THE EXISTING DIVERGENCIES IN AVAILABLE FORCE DATA. THEREFORE, THEY CANNOT BE USED TO COMPUTE FUTURE REDUCTIONS AND/OR LIMITATIONS, EXCEPT ON AN ILLUSTRATIVE BASIS, AND ARE CONSEQUENTLY WITHOUT PREJUDICE TO ANY DATA WHICH MIGHT FORM THE BASIS OF AN AGREEMENT;

--ALLIED NEGOTIATORS SHOULD, IF NECESSARY, MAKE IT CLEAR TO THE EAST THAT ANY TABLING OF THE MANPOWER FIGURES FOR MAJOR UNITS IDENTIFIED WITH THEIR OFFICIAL DESIGNATION IS WITHOUT PREJUDICE TO THE WESTERN POSITION ON REDUCTION MODALITIES AND ON REJECTING INDIVIDUAL REDUCTION COMMITMENTS FOR NATIONAL FORCES EXCEPT FOR THOSE OF THE

US AND USSR. COUNCIL GUIDANCE CONTAINED IN PARAGRAPH 28 OF C-M(73)83 REMAINS IN FORCE.
(FOR THE INFORMATION OF THE AHG ONLY: COUNCIL GUIDANCE CONTAINED IN PARAGRAPHS 34 OF C-M(73)83 AND 3 (LAST SENTENCE OF C-M(75)75 AS WELL AS IN PARAGRAPH 28 OF C-M(73)83 SECRET

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REMAINS IN FORCE)

4. ONCE A SATISFACTORY AGREEMENT ON THE APPROACH TO THE DATE EXCHANGE IS REACHED, ALLIED NEGOTIATORS MAY PRESENT OR, AS MAY BE THE CASE, DRAW ON THE DATA CONTAINED IN ANNEX I (GROUND FORCE MANPOWER) AND, EVENTUALLY ANNEX II (AIR FORCE MANPOWER).

END TEXT. BENNETT

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